

Message Text

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ORIGIN EB-07

INFO OCT-01 EUR-12 EA-07 ISO-00 FEA-01 ERDA-05 AID-05
CEA-01 CIAE-00 COME-00 EPG-02 DODE-00 FPC-01 H-01
INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04
USIA-06 OES-07 SP-02 SS-15 STR-04 TRSE-00 ACDA-07
NEA-10 /119 R

DRAFTED BY EB/ORF/FSE: DTHICKEY:MW
APPROVED BY EB/ORF/FSE:LRRAICHT
FEA:PBORRE

-----111901Z 039231 /44

P 111831Z JUN 77
FM SECSTATE WASHDC
TO AMEMBASSY ATHENS PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY BERN PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
AMEMBASSY COPENHAGEN PRIORITY
AMEMBASSY DUBLIN PRIORITY
AMEMBASSY LUXEMBOURG PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY THE HAGUE PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY TOKYO PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY MADRID PRIORITY
AMEMBASSY ANKARA PRIORITY
AMEMBASSY WELLINGTON PRIORITY
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USEEC ALSO FOR EMBASSY, USOECD

E.O. 11652: NA

TAGS: ENRG, IEA

SUBJECT: ENERGY: IEA/SLT NOTE ON REDUCED DEPENDENCE

1. ADDRESSEES ARE REQUESTED TO PASS IEA/SLT CHAIRMAN'S
NOTE ON REDUCED DEPENDENCE (PARA 2 BELOW) TO HOST GOVERN-

MENT OFFICIALS RESPONSIBLE FOR IEA/SLT MATTERS N' M0NDAY,
JUNE 13. USOECD PASS TO SECRETARIAT.

2. I PLAN TO SUBMIT IN WRITING AND REPORT ORALLY ON SLT
COMMENTS ON THE SECRETARIAT AMALGAMATED PAPER ON REDUCED
DEPENDENCE. MY REPORT WILL GENERALLY REFLECT THE COMMEN S
INCLUDED IN PARA 3 AND FOLLOWING, AS ELABORATED BY
DELEGATES AT OUR MEETING ON JUNE 16-17. DELEGATES SHOULD
ALSO COME PREPARED TO DISCUSS THE FORM OF ADOPTION EN-
VISIONED AT THE MINISTERIAL IF THE SECRETARIAT PAPER IS
GENERALLY ACCEPTABLE.

3. QUOTE: SLT CHAIRMAN'S NOTE ON SECRETARIAT PAPER

THE SLT HAS REVIEWED THE SECRETARIAT'S AMALGAMATED
PAPER ON REDUCED DEPENDENCE AND CONSIDERS IT A GOOD BASIC
DOCUMENT WHICH SUCCESSFULLY INCORPORATES THE FOUR ELEMENTS
AGREED UPON FOR THE IEA MINISTERIAL IN EARLY FALL:

-- A GROUP OBJECTIVE FOR OIL IMPORTS IN 1985 OF
26 MMBD;

-- A SET OF GENERAL PRINCIPLES FOR NATIONAL ENERGY
POLICIES;

-- DECLARATIONS ON NATIONAL ENERGY POLICIES BY
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INDIVIDUAL GOVERNMENTS SUPPORTING THE GROUP OBJECTIVE; AND

-- AN ANNUAL REVIEW PROCESS IN THE SLT OF NATIONAL
ENERGY PROGRAMS TO ASSESS THE PROGRESS OF MEMBERS TOWARD
ACHIEVING THE GROUP OBJECTIVES IN LIGHT OF THE GENERAL
PRINCIPLES FOR POLICY, DECLARATIONS ON NATIONAL ENERGY
POLICIES, AND EQUIVALENCE OF EFFORTS.

OVERALL PAPER

WHILE THE SECRETARIAT PAPER DOES INCORPORATE THE
FOUR ELEMENTS FOR THE IEA MINISTERIAL, IT IS SOMEWHAT
UNBALANCED. TO MAINTAIN CREDIBILITY, WE MUST CONVINCE OUR
OWN PUBLICS AND POLITICIANS AS WELL AS PRODUCING COUNTRIES
THAT WE ARE SERIOUS IN OUR EFFORTS TO REDUCE ENERGY DEMAND
GROWTH, REFOCUS ENERGY CONSUMPTION ON MORE PLENTIFUL
FUELS, ACCELERATE PRODUCTION AND REDUCE WASTEFUL USE OF
ENERGY. IT WOULD BE USEFUL TO BEGIN THE DECISION WITH
A CLEAR MINISTERIAL STATEMENT OF THE PROBLEM,
I.E., WHY ARE WE MAKING SUCH DECISIONS. SEVERAL SHORT
PARAGRAPHS BEFORE THE DECISION SECTION SHOULD INCORPORATE
THE FOLLOWING IDEAS:

-- DESPITE PROGRESS MADE BY IEA PARTICIPATING COUNTRIES IN CONSERVING ENERGY AND INCREASING PRODUCTION OF ENERGY, IT IS CLEAR THAT CONTINUATION OF PRESENT ENERGY POLICIES WILL RESULT IN AN UNBALANCED MARKET SITUATION, ESPECIALLY IN OIL, WHICH WILL RESULT IN SERIOUS ECONOMIC, SOCIAL AND POLITICAL CONSEQUENCES IN ALL COUNTRIES;

-- THAT IEA COUNTRIES MUST ACT DECISIVELY TO DIMINISH THE RISK OF SUCH AN ENERGY SITUATION BY A STRONG CONCERTED POLICY RESPONSE NOW AND CONTINUING REINFORCEMENT OF ENERGY POLICIES OVER TIME.

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THE FOOTNOTE ON INDIVIDUAL COUNTRY STATEMENTS SHOULD BE DELETED FROM THE AMALGAMATED PAPER. WE DO NOT WANT TO PRESCRIBE THE PRECISE FORMAT FOR NATIONAL DECLARATIONS, BUT WE SHOULD PROVIDE A BASIC SET OF GUIDELINES FOR NATIONAL DECLARATIONS THAT WILL ENSURE THAT STATEMENTS WILL NOT BE A LISTING OF ENERGY MEASURES ALREADY IN PLACE BUT RATHER AN EXPRESSION OF FUTURE INTENTIONS REGARDING ENERGY POLICY WITHIN THE FRAMEWORK OF THE GENERAL PRINCIPLES FOR ENERGY POLICY IN SUPPORT OF THE GROUP OBJECTIVE. NATIONAL DECLARATIONS SHOULD BE:

-- CONCISE STATEMENTS OF ENERGY OBJECTIVES AND POLICIES TO SUPPORT SUCH OBJECTIVES;

-- DECLARATIONS OF FUTURE ENERGY INTENTIONS RELATED TO THE GENERAL PRINCIPLES FOR ENERGY POLICY AND INDIVIDUAL COUNTRY RECOMMENDATIONS, AS APPROPRIATE.

SUCH STATEMENTS SHOULD BE SUBMITTED TO THE MINISTERIAL IN WRITING AND ELABORATED UPON ORALLY, AS NECESSARY. WHETHER SUCH STATEMENTS SHOULD BE REVIEWED IN THE GOVERNING BOARD BEFORE THE MINISTERIAL SHOULD BE DECIDED BY THE GB.

GENERAL PRINCIPLES FOR ENERGY POLICY

A KEY ISSUE IS THE CHOICE BETWEEN MAKING THE GENERAL PRINCIPLES GENERAL ENOUGH SO THAT ALL COUNTRIES CAN ACCEPT THEM OR ATTEMPTING TO MAKE THE LANGUAGE MORE PRECISE, RUNNING THE RISK THAT SOME COUNTRIES WILL TAKE RESERVATIONS ON PARTICULAR ITEMS.

THE LATTER COURSE OF ACTION SEEMS PREFERABLE, WITH GOVERNMENTS PRESENTING ORALLY INTERPRETATIONS OF PARTICULARLY TROUBLESOME PRINCIPLES AT THE MINISTERIAL. SPECIFIC COMMENTS ON SOME OF THE PRINCIPLES FOLLOW:

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PRINCIPLE 1 - THE SECRETARIAT LANGUAGE CONNOTES MULTIPLE SUB-OBJECTIVES OF OIL CONSUMPTION, CONSERVATION AND PRODUCTION. THE OIL IMPORT OBJECTIVE WILL BE ACHIEVED THROUGH RESTRICTING OIL CONSUMPTION, CONSERVING ENERGY AND EXPANDING PRODUCTION. THE SLT UNDERSTANDS THE USE OF THE WORD OBJECTIVES RATHER THAN OBJECTIVE THROUGHOUT THE DOCUMENT CONNOTES ONGOING ESTABLISHMENT OF OIL IMPORT OBJECTIVES OVER TIME, I.E., AFTER 1985 RATHER THAN THE ESTABLISHMENT OF SUB-OBJECTIVES, SUCH AS ENERGY DEMAND, PRODUCTION BY FUEL, ETC.

PRINCIPLE 2 - THE TRANSPORTATION OF ENERGY ALSO GIVES RISE TO IMPORTANT ENVIRONMENTAL, SAFETY, REGIONAL AND SECURITY CONCERNS AND SHOULD BE INCLUDED ALONG WITH THE PRODUCTION AND USE OF ENERGY.

PRINCIPLE 3 - EACH COUNTRY CAN PROVIDE ITS OWN INTERPRETATION OF "MARGINAL REPLACEMENT COST". SUCH A CONCEPT SHOULD RELATE TO ALL ENERGY SOURCES, NOT ONLY OIL.

PRINCIPLE 7 - THE DEFINITION OF PREMIUM USER'S REQUIREMENTS SHOULD BE LEFT TO EACH GOVERNMENT.

PRINCIPLE 9 AND ANNEX B - WHILE GENERALLY A GOOD STATEMENT ON R&D PRINCIPLES AND PRACTICES, THE SECTION IS SOMEWHAT LONG AND OUT OF BALANCE WITH THE REST OF THE PAPER.

THE R&D ANNEX NEEDS TO BE COORDINATED WITH THE PRIORITIZATION OF STRATEGY SET OUT IN THE STRATEGY ANALYSIS NOW UNDERWAY IN THE CRD, AND A CHOICE MUST BE MADE BETWEEN EMPHASIS ON THOSE ENERGY SOURCES LIKELY TO HAVE A SIGNIFICANT IMPACT ON THE ENERGY SITUATION AND ON ALL-INCLUSIVE SHOPPING LIST APPROACH.

PRINCIPLE 12 - THIS PRINCIPLE HOLDS OUT AN OPEN-ENDED OFFER OF COOPERATION ON ALL ASPECTS OF WORLD ENERGY.

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IT MAY BE TOO BROAD AND PERHAPS SHOULD BE RESTRICTED AND REFOCUSSED SOMEWHAT TO REFLECT SOME PRIORITIES IN ONGOING COOPERATION, SUCH AS R&D, AND TECHNICAL AND FINANCIAL REQUIREMENTS. A MORE COMPLETE DISCUSSION ON THIS SUBJECT SHOULD TAKE PLACE IN THE GOVERNING BOARD OR BURROWS GROUP. VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 22-Sep-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ENERGY, INDEPENDENCE, PROGRAMS (PROJECTS)
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE135735
Document Source: ADS
Document Unique ID: 00
Drafter: EB/ORF/FSE: DTHICKEY:MW
Enclosure: n/a
Executive Order: 11652 NA
Errors: n/a
Expiration:
Film Number: D770209-0658
Format: TEL
From: STATE
Handling Restrictions: n/a
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Litigation Code IDs:
Litigation Codes:
Litigation History:
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Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2013955
Secure: OPEN
Status: NATIVE
Subject: ENERGY: IEA/SLT NOTE ON REDUCED DEPENDENCE
TAGS: ENRG, IEA
To: ATHENS PARIS MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/41229e73-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009